

# Public Document Pack



## COMMUNITY OVERVIEW & SCRUTINY PANEL SUPPLEMENT AGENDA

**Date:** Monday, 16 January 2023

**Time:** 6.00 pm

**Venue:** Council Chamber, Moorlands House, Leek

Please find below an additional report which was unavailable when the agenda was published.

### PART 1

11. Climate Change Plan Review - (Pages 3 - 18)

**MARK TRILLO**  
**EXECUTIVE DIRECTOR & MONITORING OFFICER**

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## STAFFORDSHIRE MOORLANDS DISTRICT COUNCIL

### Community Overview & Scrutiny Panel

16 January 2023

<b>TITLE:</b>	<b>Climate Change Plan Review</b>
<b>PORTFOLIO HOLDER:</b>	<b>Councillor Joe Porter - Portfolio Holder for Climate Change</b>
<b>CONTACT OFFICER:</b>	<b>Gillian Wright - Climate Change &amp; Biodiversity Officer</b>
<b>WARDS INVOLVED:</b>	<b>(All Wards);</b>

### Appendices Attached – Climate Change Plan 2023 to 2024

#### 1. Reason for the Report

1.1. To review progress towards delivering the Council's Climate Change Strategy and identify priority activities for 2023 to 2024.

#### 2. Recommendation

2.1. That the Committee:

- note the contents of the report and
- recommend that the Cabinet approve the priority activities for 2023/24.

#### 3. Executive Summary

3.1. The report sets out the activities under the 7 themes of the Climate Change Plan for 2023/4.

3.2. Some of the activities will deliver real emissions reductions and improvement to nature, whilst others will be enabling work to assess opportunities, barriers and pathways.

3.3. The Council developed a comprehensive and ambitious strategy for achieving its ambition of both the Council and District becoming Net Zero by 2030. The Council recognises that meeting this target, particularly across the district, will be extremely challenging. In part, this is because of the limited direct impact the Council can have on district-wide emissions and also because local

reductions in emissions will be reliant on national and international targets being achieved.

- 3.4. Discussions at the Communities Overview & Scrutiny Panel and with key stakeholders, including Moorlands Climate Action, has emphasised the importance of targeting our limited resources on the areas where we can have the greatest impact. In response, we are proposing that the focus in 2023//24 will be on domestic energy, nature initiatives and engaging young people. This is in addition to on-going work to reduce the Council's direct emissions and supporting community groups.
- 3.5. The focus on domestic energy both provides opportunities to reduce domestic emissions, which is a key local contributor to overall emissions, and also supports work taking place to respond to the cost-of-living crisis which has, in part, been fuelled by the volatility in the energy markets. We suggest that the focus on nature initiatives responds to the community consultation that was carried out prior to the introduction of the Climate Change Strategy, and which emphasised the importance that our communities place on nature and their local environment; supports delivery of biodiversity requirements introduced by the Environment Act 2020; builds upon strong relationship with nature-focussed groups including Staffordshire Wildlife Trust; and reflects the local geography with our abundance of natural assets.

#### **4. How this report links to Corporate Priorities**

- 4.1. This reports supports delivery of Aim 4 of the Corporate Plan: To protect and improve the environment, and
- 4.2. respond to the climate emergency. The focus on domestic energy from a climate change perspective also has a co-benefit / ancillary benefit for fuel poverty, health and cost of living, which helps to deliver priorities under Aim 1 of the Corporate Plan: To help create a safer and healthier environment for our communities to live and work.

#### **5. Alternative Options**

- 5.1. None identified

#### **6. Implications**

- 6.1. Community Safety - (Crime and Disorder Act 1998)

None

- 6.2. Workforce

The plan is managed through the Climate Change and Biodiversity Delivery Group. Heads of Service are responsible for highlighting workforce issues within their objectives in the plan.

### 6.3. Equality and Diversity/Equality Impact Assessment

None

### 6.4. Financial Considerations

The plan forms a programme of discrete projects. Some of which need to be scoped to understand the requirements. Financial implications would be considered within each project.

### 6.5. Legal

Local Authorities do not have a statutory obligation to respond to climate change.

### 6.6. Climate Change

The plan sets out the aims of the work programme for 2023 / 2024 to deliver the Climate Change Plan.

### 6.7. Consultation

Discussions to inform this report have taken place at the Communities Overview & Scrutiny Panel, in meetings with partners such as Moorlands Climate Action, and at County Level under the Staffordshire Sustainability Board.

### 6.8. Risk Assessment

None

Neil Rodgers  
**Executive Director (Place)**

**Web Links and  
Background Papers**  
[Aiming Low Summary](#)

[Annual Report 2021/22  
Climate Change Action Plan Part 1](#)

[Climate Change Action Plan 2021 to 2030 Part 2](#)

### **Contact details**

Gillian Wright  
Climate Change & Biodiversity Officer  
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## 7. Detail

- 7.1. The national target is to achieve Net Zero, including becoming net zero for electricity generation, by 2050.
- 7.2. Operational emissions within the Council's control are more easily mitigated but will require targeted capital and operational planning to realise. District-wide targets are ambitious and require understanding of where the emissions are, the barriers to mitigate them and the leverage to induce action. Furthermore, measuring and monitoring of district wide emissions is complex and success of programmes could be restrictive in the ability to monitor.
- 7.3. Appendix A provides a review of progress towards delivering our Climate Change strategy with a particular focus on prioritising actions for 2023/24.
- 7.4. Discussions at the Communities Overview & Scrutiny Panel and with key stakeholders, including Moorlands Climate Action, has emphasised the importance of targeting our limited resources on the areas where we can have the greatest impact. In response, we are proposing that the focus in 2023//24 will be on domestic energy, nature initiatives and engaging young people. This is in addition to on-going work to reduce the Council's direct emissions and support community groups.
- 7.5. The focus on domestic energy both provides opportunities to reduce domestic emissions, which is a key local contributor to overall emissions, and also supports work taking place to respond to the cost-of-living crisis which has, in part, been fuelled by the volatility in the energy markets. We suggest that the focus on nature initiatives responds to the community consultation that was carried out prior to the introduction of the Climate Change Strategy, and which emphasised the importance that our communities place on nature and their local environment; supports delivery of biodiversity requirements introduced by the Environment Act 2020; builds upon strong relationship with nature-focussed groups including Staffordshire Wildlife Trust; and reflects the local geography with our abundance of natural assets.

Key actions for 2023/24 include:

- Map the pathways to retrofit for housing and ownership types and assess monitoring methodologies to explore means to stimulate upscaling activity.
- Publicise energy saving schemes, advice. e.g. Beat the Cold and Staffordshire Warmer Homes
- Target households where our data may indicate eligibility for funding.
- Ensure website signposts to advice for energy saving and links to information.
- Publicise Retrofit Academy training offer for West Midlands residents for PAS2035

- Publicise opportunities for local businesses to expand services to support the retrofit and renewable supply and skills
- Engage with businesses to explore opportunities for self-funding retrofit service for private owners.
- Engage with Your Housing to implement their energy targets of EPC C by 2030 for the social housing stock.
- Engage with photovoltaic (solar panels) providers to scope the potential for a bulk buying programme in partnership with other local authorities.

*How we look after our environment*

- *Staffordshire Wildlife Trust has been commissioned to produce a Plan for Nature for adoption in 2023. This will include identification of priority actions.*

*How we help change occur*

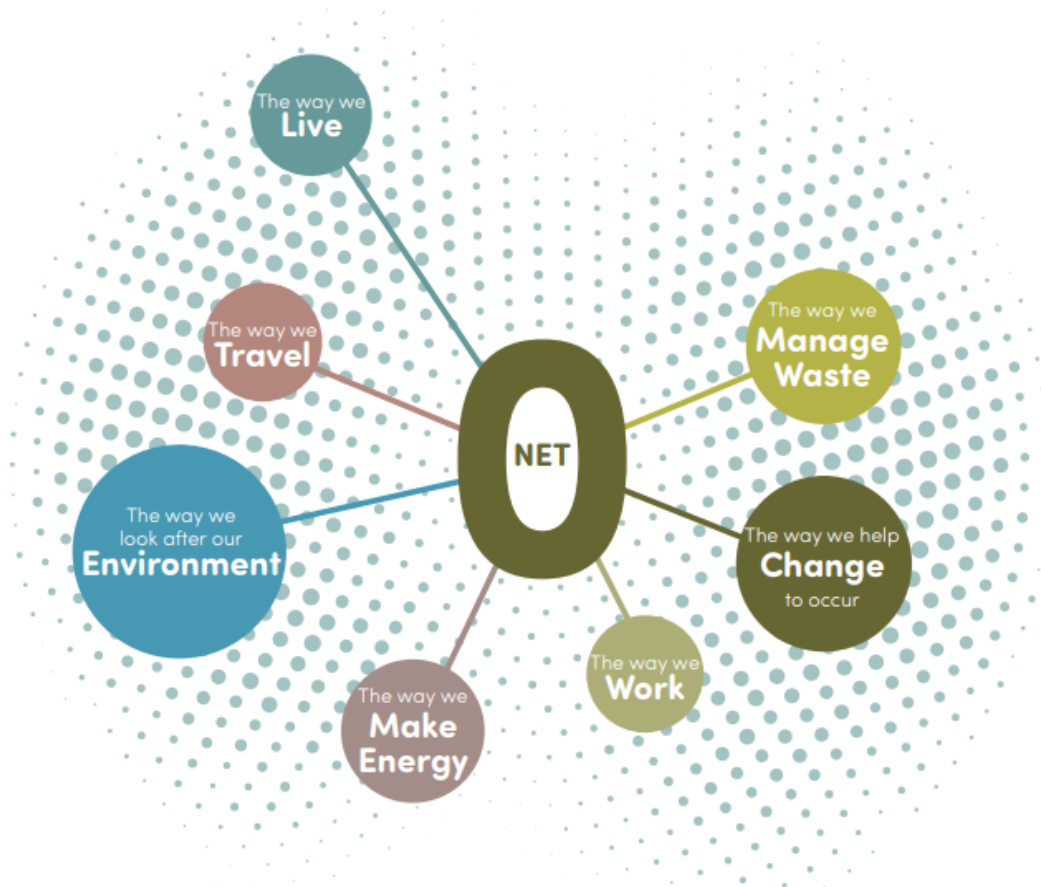
- *We are working with SCVYS to develop a youth engagement programme that has three main elements: carbon literacy training, encouraging democratic engagement, and delivering local projects.*
- We recognise that external opportunities for funding and legislation changes could change the direction of focus and absorb capacity.

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# AIMING LOW: THE WAY TO NET ZERO

## Annual Plan 2023 to 2024



Introduction.....	2
General.....	2
How we live.....	4
How we travel.....	5
How we work.....	6
How we make energy.....	7
How we look after our environment.....	7
How we manage waste.....	8
How we help change occur.....	9

## Introduction

Staffordshire Moorlands District Council has developed an action plan to support the reduction of carbon emissions across the district. The plan follows 7 themes of how we:

- Live
- Travel
- Work
- Make energy
- Look after our environment
- Manage waste
- Help change occur.

In addition, the Council is an active member of the Staffordshire County Sustainability Board and has pledged to deliver objectives in tandem with the other districts, boroughs and the county.

The council are members of the [UK 100 Climate](#) organisation which is a network for ambitious councils demonstrating leadership in the climate mitigation aims.

Climate Emergency UK have established a scorecard to rank local authority activities in climate mitigation and adaptation. The [new scoring methodology](#) for 2023 has been drafted and published. We will respond to this when requested.

This paper outlines the priority areas for 2023 to 2024 being energy in homes and nature recovery.

## General

The actions for 2023 all have overarching principles which will ensure we are well placed to access opportunities.

The first principle is engagement and communications internally as an organisation, external to service providers and partners, with community groups, businesses and residents.

Keeping up to date with emerging legislation implications and opportunities. Consulting where appropriate on the development of policy and implementation of mechanisms.

Responding to opportunities with funding/partners and to respond to legislation changes which will support the delivery of the plan and co-benefits. Establish appropriate working groups to develop opportunities and scoping.

Making use of existing programmes which mutually benefit partners and our objectives. Examples would be energy saving programmes, Moors for the Future, RSPB or Wildlife Trust campaigns.

We need to better understand gaps in what we can and can't do and where we can influence or enable. Consideration needs to be given as to how to address the gaps and what associated skills, costs, capacity, lobbying etc might be needed.

The strands of the plan are overseen by the Climate Change and Biodiversity Delivery Group with Heads of Service working together.

Mechanisms to meaningfully set targets and monitor the success of the strands needs to be developed to be included as a framework of performance indicators.

1 The Way We	2 The Way We	3 The Way We	4 The Way We	5 The Way We	6 The Way We	7 The Way We Can
Live	Travel	Work	Make Energy	Look After Our Environment	Manage Waste	Help Change to Occur
Actions						
Support new buildings to be energy efficient and minimise emissions	Reduce emissions from Council vehicles	Reduce emissions from Council buildings	Look at generating green energy for Council buildings	Increase tree cover and improve nature	Reduce carbon emissions from our waste and recycling service	Consider Climate Change in all Council decisions and policies
Tackle fuel poverty and reduce emissions from homes	Support sustainable travel and development	Switch to green energy	Promote the use of renewable energy	Protect and extend the existing green infrastructure	Encourage recycling and the green initiatives	Provide Councillors and staff members with appropriate skills and training
	Support the increased use of EV vehicles	Buy low carbon products and services		Reduce the risk from flooding	Support community initiatives designed to reduce, recycle and repurpose waste	Promote climate change projects
	Encourage people to make journeys by walking or cycling	Support the green economy		Work in partnership with our communities, including the most vulnerable		Encourage community climate change and nature projects
		Support the development of a circular economy				Work with Parish Councils
		Help businesses to get advice and support				Involve and engage our communities and create a more inclusive society
		Encourage Council staff to adopt energy saving/low carbon				Lobby for change

## How we live

The council recognises the contribution from heating and power of homes to district-wide carbon emissions. Retrofitting existing homes to improve energy efficiency has potential co-benefits of reduced costs, emissions and improving the health of the householders.

In addition, energy costs have increased exponentially in the last year contributing to a cost-of-living crisis for householders and pressurising businesses with excessive overheads leading to compounding material costs. This has plummeted more people into fuel poverty.

The complexity and scale of retrofitting the district's housing has several pathways with varying dependencies and barriers.

Various previous and existing schemes have been implemented through national funding programmes. The district benefits from our collaboration with Staffordshire Warmer Homes to access and programme manage several of those schemes.

Current programmes offer energy efficiency and some renewable installations to low-income households. The council is working with Beat the Cold to actively target households which may benefit.

The council await national guidance on implementation on a scheme announced in the budget to offer partly funded installations to council tax bands A-D regardless of household income. This fund aims to target several groups and the council will use our data to actively target those who may benefit.

The budget also announced a national advice programme which we hope to be able to engage with.

Officers have been working with Local Government Association's Retrofit Programme, Retrofit Academy and Keele University to support delivery of a more holistic approach to domestic energy considerations. Some housing officers are embarking on PAS 2035 awareness training which is the standard for energy retrofit assessment.

It is intended to map the tenure, archetypes, access to gas grid, Energy Performance Certificates, and finance mechanism to identify the pathways to retrofit.

This will include assessing self-funding options and whether we can support the stimulate of a market. The Prosperity Fund could be an opportunity to address the skills gap in information and technical installation of measures to support households.

Financial mechanisms need to be explored and assessed as part of the pathway mapping exercise.

Social Housing in Staffordshire Moorlands is mostly through Your Housing. The average EPC rating for the portfolio is D and they have a target for all properties to reach a minimum C rating by 2030., focussing on the worse performing properties as a priority. They are actively assessing property data with potential funding streams to support meeting those targets.

Private rented properties must have a minimum EPC rating of E. This applies to new and existing lets. The council's licencing team is responsible for monitoring this. Some of the national funding

Staffordshire Moorlands Housing (2021)

Total dwellings 45,068

Social Housing 3,834

Valid Energy Performance Certificates 19,904 (44% housing stock)

Rated D-G 14,249

Potential C or above 13,637

<https://sustenic.co.uk/lgs/my-data/>

programmes can be accessed by landlords, however, this cannot be used to meet the statutory minimum.

Monitoring overall improvements on energy performance of domestic properties has a data lag time of around 2 years. We are able to monitor the success of some of the programmes when a new EPC is created after the installation. However, in most cases this would not be required making overall timely monitoring prohibitive.

Supplementary Planning Guidance or similar is due to be developed in 2023. As part of the Alliance, the council have been working with Derbyshire authorities to deliver a toolkit for climate change considerations in planning. The learning and outputs from this work will be used to inform developing a proposal for Staffordshire Moorlands.

This will be used for new planning applications to support informed choices.

### In the next year we will

Map the pathways to retrofit for housing and ownership types and assess monitoring methodologies to explore means to stimulate upscaling activity.

Publicise energy saving schemes, advice. E.g. Beat the Cold and Staffordshire Warmer Homes

Target households where our data may indicate eligibility for funding.

Ensure website signposts to advice for energy saving and links to information.

Publicise Retrofit Academy training offer for West Midlands residents for PAS2035

Publicise opportunities for local businesses to expand services to support the retrofit and renewable supply and skills

Engage with businesses to explore opportunities for self-funding retrofit service for private owners.

Engage with Your Housing to implement their energy targets of EPC C by 2030 for the social housing stock.

Engage with photovoltaic (solar panels) providers to scope the potential for a bulk buying programme in partnership with other local authorities.

### How we travel

The Energy Saving Trust has assessed the fleet used to deliver council services. Whilst some of the recommendations are embedded into planned phasing out of fleet, some of the advice was not wholly suitable as not agnostic in technology recommendations. Being a rural district, electric vehicles are not holistically the “go to” solution yet. The commissioning team and partners will continue to explore options as technology develops.

Some of the larger vehicles such as bin lorries, can use a lower emissions fuel derived from waste Hydrogenated Vegetable Oil (HVO) which has been implemented.

The Grey Fleet is when staff and councillors use personal vehicles for council business. Being a rural district and many officers working across the Alliance, public transport and active travel methods are not suitable.

Teams do informally encourage carsharing. Schemes to explore mechanisms to improve and adopt

as a common behaviour are being considered.

The council are exploring a salary sacrifice scheme for interested staff to move to an electric vehicle. In addition, charge points are planned for sites.

Remote meetings are now commonplace without presenteeism culture as before COVID. This has pros and cons to cross team engagement and is not appropriate for all roles.

We actively work with Staffordshire County Council on travel programmes including the county wide Electric Vehicle charging strategy. We also have our own charging strategy which will be completed and ready to implement soon.

We are active partners of Air Aware who work with schools and other bodies to support active travel and reduce idling of vehicles.

We have a dedicated officer working in the community to support active travel to engage in nature. A co-benefit of this is that people would adopt active travel for short commutes and journeys and not just for leisure and wellbeing.

## How we work

Following energy assessment of the majority of our building portfolio, the council's new Asset Management plan will include energy and water efficiency technologies, revised operation schedules and potentially renewable energy in our own buildings. The use of some corporate buildings is being assessed to optimise functionality. Our strategic partners are all on board with monitoring and reducing their building emissions.

Moorlands House will have new LED external and internal lighting in the next few months.

An application to the Public Sector Carbonisation Fund has been made for funding to improve energy efficiency and add renewable generation to one of our leisure centres.

The council applied to the Low Carbon Skills Fund for support in developing bespoke, holistic site specific decarbonisation reports. Unfortunately, owing to the mechanisms of the fund, the application was received too late to meet the first round. However, the exercise was useful and will help us apply for any future opportunities.

The council's revised procurement strategy has been designed to embed sustainability and low carbon considerations into decision making for the procurement of goods, services and works. Environmental Sustainability is one of the key focus areas of the strategy and has specific actions to deliver against. The strategy will be rolled out during 2023/24 across all service areas and elected members. We will also work closely with the Council's Joint Venture companies to support delivery of key environmental actions included in the strategy.

A network of climate champions will engage with services to support energy and water saving and waste minimisation.

UK [Shared Prosperity Fund](#) of up to £3.4m has been allocated to Staffordshire Moorlands.

The UKSPF is part of the national Levelling Up agenda and is based on three investment priorities:

- Communities and place

- Supporting local business
- People and skills

The fund will be governed by a newly formed board to lead on the prioritisation of initiatives. Green jobs and supporting the skills shortages to deliver climate initiatives shall be considered as deliverables within the programme.

We will continue to promote training and funding opportunities to business community including membership of the Staffordshire Business Environmental Network

Procurement will work closely with the Council's local supply chain to encourage and support actions to reduce their carbon footprint in our local areas.

## How we make energy

As part of the Asset Management Plan, the council buildings have had light touch assessments of potential energy generation.

These provide an indication of what is possible but did not consider in-depth technical requirements (e.g. structural integrity, network capacity, asbestos, wiring or metering upgrades).

Further work to consider off site potential for generation should be explored.

Some of the domestic energy funding will provide some home solar panels (photovoltaics). However, exploring opportunities to upscale the uptake is required.

Our website includes signposting to renewable energy schemes such as approved installers and organisations to support community energy development projects.

## How we look after our environment

The management of our country park sites has now transferred to Staffordshire Wildlife Trust. Having experts on biodiversity and community engagement with greatly improve the ecosystems on these sites, whilst supporting communities to engage with them.

We have also commissioned the Staffordshire Wildlife Trust to develop a "Plan for Nature". This will assess opportunities to improve biodiversity on sites owned by SMDC and others. This will provide a biodiversity strategy with a bank of potential sites to prioritise, enhance the green infrastructure, increase tree cover and use to respond to funding opportunities. It will also prepare us for the incoming Biodiversity Net Gain legislation and provide some ready scoped opportunities for potential S106 funding.

The project with the Wildlife Trust has already identified some potential projects to improve rural green corridors working with some of our community groups on a joint funding application. If our application is successful, this will form part of our work for 2023/24.

Our collaboration with Staffordshire County Council and the other districts and boroughs in the county, could result in a parallel commitment through the sustainability board to pledge to particular activities in the next year. This is to be decided at the next sustainability board meeting.

The county has overall responsibility for the Nature Recovery Strategy. Our work on the Plan for Nature will dovetail into this overall objective.

A strategy for our parks and open spaces is planned for 2023/24. Park management plans will be developed for those sites which are substantial enough to require them with our smaller sites having maintenance plans produced, where appropriate. [Staffordshire Wildlife Trust](#) has taken on the management of 11 of our nature reserves which will improve the management of the sites, enhance the biodiversity and draw in community volunteers.

Our Green Network of community groups and the community fund have both been established, amongst other things, to support communities enhance nature in their area. This includes the development of new or expanding orchards and native tree planting.

We have a dedicated member of staff who is able to support groups with nature walks, which can improve health & wellbeing of participants and increase appreciation for nature and the outdoors. Walking is also a key action to help reduce short car journeys – active travel can help reduce emissions and car use by encouraging people to walk to school, work and local amenities.

We are actively engaging with the new Arts Council funded programme ‘Outside’ which combines engagement with nature and wellbeing with arts, culture and heritage in Staffordshire Moorlands. Working together, we can benefit from their vast experience and creativity to sustain and embed engagement and appreciation of nature. This will support the long term objectives of our Plan for Nature.

### In the next year we will

Embed the Plan for Nature into the Council plans and programmes.

Assign a resource to support delivery of the Plan for Nature in scoping projects and responding to funding.

Improve our understanding of the implications and opportunities of the Biodiversity Net Gain requirements.

Develop innovative engagement programmes and initiatives with the new Outside programme

Support community groups to create localised nature improvements and raise awareness

Develop park management plans

### How we manage waste

Staffordshire Moorlands has historically good rates of recycling. New Resource and Waste Strategy (RAWS) may lead to changing service delivery. Changes will be communicated through the AES dedicated communications and engagement team. The RAWS implementation will also inform the Staffordshire joint waste strategy review.

The county-wide Joint Waste Board has joined with the Staffordshire Sustainability Board which we are active members of.

We continue to support community groups to enhance recycling and waste avoidance through make do and mend, repair cafes and re-use initiatives. Our community fund and the green network is accessible to groups needing some help to set up an initiative.

Our new procurement strategy will, set clear standards in our specifications to reduce or eliminate the impact on the environment, including removing single use plastics and stipulate sustainably sourced materials as an alternative.



Replacement Fleet strategy procurements include provision for alternative 'options' as part of the tender process e.g. alternative fuels, electric vehicles. The Council's waste vehicles used by our strategic partners Alliance Environmental Services Ltd now operate on hydrogenated vegetable oil which reduces the greenhouse gas emissions and has other benefits for air quality.

## How we help change occur

All council reports have climate change listed as a consideration.

The council has achieved the Carbon Literacy Bronze award. More training is planned in the spring to raise the award to silver.

A shorter awareness raising training programme for new starts and councillors is to be developed.

A cross council network of climate champions has been set up to support embedding service specific climate considerations across the operations. This network is embryonic and is to be developed over the coming months.

From this network, we will establish improved engagement to join up the good practice across the council activities and communicate outwardly.

We will continue to support community groups to build capacity and resilience through peer-to-peer sharing and some project/operational funding. We will use examples to demonstrate to other groups how to. We will also try to re-engage parish and town councils to take action with climate activities.

As a council we are active members, partners or subscribers of several relevant peer groups, including Local Government Association, UK100 and APSE. We can use these networks to share and learn good practice and to influence others.

### In the next year we will

Train more staff and elected members on Climate Literacy

Develop the Alliance Climate Champions network

Develop a pilot programme for young people to improve their understanding of climate change and how to use the knowledge verbally to influence and practically to reduce emissions.

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