Towards an Active Staffordshire Moorlands

A physical activity and sport strategy

2017 onwards
Towards an Active Staffordshire Moorlands seeks to achieve a vision that

All our communities are active and healthy

Staffordshire Moorlands District Council and its partners are seeking to redress an increasing trend of inactivity through engagement in physical activity. An ‘active life’ with regular engagement in physical activity, sport, volunteering or coaching can have a hugely beneficial impact on people’s lives, local communities and Staffordshire Moorlands. Establishing positive behaviour change and a resilient physical activity habit among those people that are inactive will only come about by providing choice, motivation and support in a co-ordinated way, across many different partners and services.

To achieve this, we have set five strategic objectives. These are the focus of this strategy. At the same time, we commit to developing a universal service that supports, encourages and provides for our entire community to engage in physical activity and sport throughout their lives.

1. Supporting the inactive to become active through a universal physical activity offer.

2. Addressing the inequalities in physical activity and sport engagement with a focus on:
   a. Women and girls
   b. People with a limiting illness or disability
   c. People aged 55 years and over
   d. People in lower social grades (NS SEC 5-8)
   e. Children and young people aged 5 to 18.

3. Establishing a ‘place based approach’ with strategic partners to improve the health and wellbeing of residents in the areas facing multiple challenges and deprivation:
   a. Leek (North)
   b. Biddulph (West)
   c. Cheadle
   d. Forsbrook
   e. Cellarhead
   f. Endon.

4. Maximise physical activity and sporting opportunities using the outdoor and natural environment.

5. Supporting our existing club and voluntary sector base to build local capacity, strengthen their community offer, and encourage diversity.

We are working together, towards a clear target of 4,000 people living more active lives. This is easy to understand, simple to measure and can be embraced across all sectors so that each organisation can identify and measure their contribution to achieving it.
This strategy document:

- Presents the case for the strategy, together with the evidence and analysis that has been used to determine the priorities.
- Defines what success will look like for future generations in Staffordshire Moorlands.
- Describes the key shared priorities for the next five years, which will take us towards our common vision.
- Invited wide commitment from across sectors, at the highest level, to tackle the problem of inactivity and low physical activity engagement and participation.
- Announces a call to action to the people of Staffordshire Moorlands to commit to an active life and to support each other to achieve this.
- Explains how we will work together to achieve this shared vision.

Scope and evidence

A share ambition to ‘turn the tide of inactivity’ is gathering pace across the UK. Our collective narrative is changing. There is clear recognition across sectors, that despite our collective efforts, activity is being designed out of our lives. We are facing an inactivity epidemic with huge costs of the economy, our physical and mental health and wellbeing.

Within the UK, there are a number of published documents that clearly set out the evidence of need and the policy and investment approach for addressing physical activity.

- The Young Foundation (2013)
- (UK Active, 2014)
- (Public Health England, October 2014)
- (HM Government, Dec 2015)
- (Sport England, 2016)
- (Global Alliance for Physical Activity, 2011)
Being physically active is crucial for people to maintain good health and wellbeing. The Chief Medical Officer (CMO) for the UK has clearly set out how much physical activity people should do, on a weekly basis, for it to benefit their health.

The following diagram represents the relationship between physical activity, sport, active recreation and everyday activity and explains what we mean when we use these terms.
The UK strategies send some clear messages about the scale of the problem, and set a challenge for us to work differently to bring about a population level change in physical activity behaviour. We are using this to guide our approach here in Staffordshire Moorlands.

It is clear that the biggest difference we could make would be to move people out of inactivity, as shown in the diagram below.

For the past nine years, the sporting sector has been primarily focused on increasing the number of people achieving at least one session per week of 30 continuous minutes of sport – commonly known as 1x30.

For the past three years, the sector has also been monitoring behaviours against the Chief Medical Officers’ (CMO) recommended levels of physical activity and examining the proportions of our population whose behaviour can be described as ‘active’ or ‘inactive’.

- ACTIVE: Percentage of people doing at least 150 minutes of physical activity per week in bouts of 10 minutes of at least moderate intensity.
- INACTIVE: Percentage of people doing less than 30 minutes of physical activity per week in bouts of 10 minutes of at least moderate intensity.

The focus has now shifted onto helping people to lead active lives with a significant emphasis on:

- Decreasing the percentage of people physically inactive.
- Increasing the percentage of the population taking part in sport and physical activity at least twice in the last month.
What’s the situation in Staffordshire Moorlands?

Available evidence on sport and physical activity behaviour indicates that among Staffordshire Moorlands residents, the situation is broadly in line with that of Staffordshire and England and is moving in the right direction.

How behaviour patterns differ within our population

These trends hide less positive patterns of behaviour within certain groups of our population. For example, we know at national level that women are less active than men, older people less active than young people, disabled people less active than those without a disability, and people from lower social grades are less active than their counterparts from higher social grades. Similar inequalities in behaviour are also evident in Staffordshire Moorlands as demonstrated in the chart below.

![Chart showing over represented groups in physical inactivity Staffordshire Moorlands](image)

A closer look at these different population groups will explain why they have become a priority. Understanding how patterns of physical activity or inactive behaviour are changing over time helps us to identify which groups our strategies are working for, i.e. who is getting more active, and who is not. Below we explore trends and use appropriate comparators to gauge how effectively we are serving these groups.
**Priority group: Women**

**The issues**

There has been a rise in the trend for inactive behaviour among women in Staffordshire Moorlands.

There is a growing gap between women’s physical activity and sports participation behaviour and that of men in Staffordshire Moorlands.

**Why they are a priority – the evidence**

**Inactive behaviour**

33.3% of women in Staffordshire Moorlands are inactive compared to 22.5% of men (latest trend point).

Over 3 years, the trend point for female inactivity has increased by 2.4 percentage points. This is a deviation from trends at county and national levels, where inactivity levels are decreasing.

Inactivity rates for men in Staffordshire Moorlands are decreasing, meaning the inequality gap between men and women is widening. It currently sits at 10.8 percentage points.

Compared to our Nearest Neighbours’ gender inequality gaps, Staffordshire Moorlands is 3rd out of 5, with 2.7 percentage points being the smallest gap.

**Active behaviour**

45.8% of women in Staffordshire Moorlands are active compared to 65.5% of men (latest trend point).

The inequality gap between women and men is widening. It currently sits at 7.5 percentage points.

Compared to our Nearest Neighbours’ gender inequality gaps, Staffordshire Moorlands is 5th out of 5, with the largest gap.

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**Priority group: People with a limiting illness or disability**

**The issues**

The proportion of people who identify themselves as having a limiting illness or disability and that demonstrate inactive behaviour is twice the size of those that are not.

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1 Sport England’s Active People Survey Jan 2012 – Jan 15 data
2 Sport England’s Active People Survey Jan 2012 – Jan 15 data
There is a growing gap between disabled people’s physical activity behaviour and that of non-disabled people.

**Why they are a priority – the evidence**

**Inactive behaviour**

50.7% of people with a limiting illness or disability are inactive, compared to 22.8% without (latest trend point).

Compared to our Nearest Neighbours’ disability inequality gaps, Staffordshire Moorlands is 3rd out of 5, with 19.3 percentage points being the smallest gap.

**Active behaviour**

36.3% of people with a limiting illness or disability are active, compared to 59.9% without (latest trend point).

Active behaviour for non-disabled people in Staffordshire Moorlands is decreasing, meaning the inequality gap between disabled and non-disabled people is widening. It currently sits at 23.6 percentage points.

Compared to our Nearest Neighbours’ disability inequality gaps, Staffordshire Moorlands is 1st out of 5 with the smallest gap.

**Priority group: Lower social grades**

**The issues**

There has been a rise in the trend for **inactive** behaviour among people in lower social grades across Staffordshire Moorlands. The gap between the lower and higher social grades is widening.

There is a decline in the trend for **active** behaviour among people in lower social grades across Staffordshire Moorlands. The gap between the lower and higher social grades is widening.

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3 Sport England’s Active People Survey Jan 2012 – Jan 15 data
**Why they are a priority – the evidence**

**Inactive behaviour**

34.3% of people in lower social grades (NS SEC 5-8) are inactive, compared to 24.2% in higher social grades (NS SEC 1-4). However, this figure is significantly lower than across Staffordshire (latest trend point).

Over 3 years, the trend point for lower social grade inactivity has increased by 1.1 percentage points. This is a deviation from trends at county and national levels, where inactivity levels are decreasing.

Inactivity rates for higher social grades in Staffordshire Moorlands are decreasing, meaning the inequality gap between higher and lower social grades is widening. It currently sits at 10.1 percentage points.

Compared to our Nearest Neighbours’ social grade inequality gaps, Staffordshire Moorlands is 5th out of 5, with the largest gap. The smallest gap is 1.8 percentage points.

**Active behaviour**

40.6% of people in lower social grades (NS SEC 5-8) are active, compared to 63.2% in higher social grades (NS SEC 1-4). However, this figure is significantly lower than across Staffordshire (latest trend point).

Over 3 years, the trend point for lower social grade active behaviour has decreased by 2.7 percentage points. This is a deviation from trends at county and national levels, where activity levels are increasing.

Active rates for higher social grades in Staffordshire Moorlands are increasing, meaning the inequality gap between higher and lower social grades is widening. It currently sits at 22.6 percentage points.

Compared to our Nearest Neighbours’ social grade inequality gaps, Staffordshire Moorlands is 5th out of 5, with the largest gap. The smallest gap is 7.1 percentage points.

**Priority group: Children and young people**

**The issue**

Insufficient children and young people are developing a physical activity habit from an early age.

**Why they are a priority – the evidence**
There is a lack of a systematic approach to gathering data on the sport and physical activity behaviour of children and young people either locally or nationally. However, there are a few indicators that begin to build a picture.

In England, 21% of boys and 16% of girls aged 5 to 15 years were meeting the CMO recommended levels of physical activity (60 minutes a day). In both boys and girls these proportions fell between 2008 and 2012. These are national figures and not available at a local level.

13.2% of Staffordshire 15 year olds are physically active for at least one hour per day seven days a week.

72% of Staffordshire 15 year olds with a mean daily sedentary time in the last week over 7 hours per day.

Children aged 4-5 years (Reception year) have a prevalence of obesity of 8.5%. By Year 6, this figure rises to 17.3% of children in Staffordshire Moorlands. These are both lower than county and national levels. Both nutrition and physical activity behaviour are important elements of addressing obesity.

**Priority group: People aged 65 and over**

**The issues**

There has been a rise in the trend for inactive behaviour among people aged 65 and over in Staffordshire Moorlands.

We already have a high proportion (21%) of people aged 65 in our population compared to across Staffordshire and Stoke (18%) and this proportion is projected to grow.

**Why they are a priority – the evidence**

**Inactive behaviour**

47.8% of those aged 65+ in Staffordshire Moorlands are inactive compared to 43.8% across Staffordshire and Stoke (2014/15 actuals).

Over 3 years, we have seen an increasing number of inactive people within this age group which is deviating from the trend across the county, where inactivity levels are decreasing.

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4 Health Survey England, 2012
5 What About YOUth (WAY) survey, 2014/15
6 What About YOUth (WAY) survey, 2014/15
7 NHS Digital, National Child Measurement Programme
8 Sport England’s Active People Survey Jan 2012 – Jan 15 data
Compared to our Nearest Neighbours’, Staffordshire Moorlands is 4\textsuperscript{th} out of 5, with only North Kesteven with a higher proportion (latest trend point). Only North Kesteven have an increasing trend too with our other four nearest neighbours all seeing a decreasing number of inactive people in this age group.

Active behaviour

38.1\% of those aged 65+ in Staffordshire Moorlands are active compared to 39.8\% across Staffordshire and Stoke (2014/15 actuals).

Over 3 years, we have seen a decreasing number of in active people within this age group which is deviating from the trend across the county, where inactivity levels are increasing.

Compared to our Nearest Neighbours’, Staffordshire Moorlands is 4\textsuperscript{th} out of 5, with only North Kesteven with a lower proportion (latest trend point).
Priority: A place based approach to 6 priority areas

The issue

There are pockets of Staffordshire Moorlands where residents experience poorer than average health outcomes. Increasing physical activity behaviours among residents will contribute significantly to improving those outcomes.

Why they are a priority – the evidence

While the proportion of inactive residents from lower social grades is lower in Staffordshire Moorlands than in Staffordshire or England it does appear to be increasing.

Life expectancy is 4.1 years lower for men in the most deprived areas of Staffordshire Moorlands than in the least deprived areas (PHE Health profile June 2015)

Our more deprived communities tend to have greater proportions of residents from lower social grades and residents with a limiting illness or disability. The map below identifies our communities that have higher proportions of both these groups.

Due to the demographic profile of these communities, it is likely that they have a higher proportion of people that have inactive lifestyles and lower life expectancy.

LSOAs with highest priority?

Figure 6: Staffordshire Moorland communities with the highest proportions of residents in lower social grades and/or with a limiting illness and disability
Delivering against outcomes and measuring success

By collectively focusing on the priorities of this strategy across Staffordshire Moorlands we will be able to have the biggest impact on the five outcomes in the government strategy Sporting Future and Staffordshire Moorlands’ corporate plan key aims. The following table shows the connectivity between these outcomes and the key performance indicators that will be used to measure success at both national and local level. Success in delivering this strategy will mean:

- **People in Staffordshire Moorlands will be happier and healthier** because of the active lives they lead, with physical activity and sport playing a central role. They will have improved physical and mental wellbeing, and individual development. People will have a strong belief in their own ability to succeed and in their capability to accomplish their personal goals.

- **Staffordshire Moorlands’ communities will be stronger and safer** because physical activity and sport will play a bigger part in enhancing relationships and social networks within communities. People will have the opportunity to access healthy environments where the healthier choice is the easiest choice.

- **Staffordshire Moorlands will be more prosperous** because of its healthy, active and productive workforce, and because of the growing role that physical activity and sport play in the economy.
### Staffordshire Moorlands outcomes

<table>
<thead>
<tr>
<th>National outcomes</th>
<th>Physical Wellbeing</th>
<th>Mental Wellbeing</th>
<th>Individual Development</th>
<th>Social and Community Development</th>
<th>Economic Development</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>To help create a safer and healthier environment for our residents to live and work</strong></td>
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</tbody>
</table>

### National measures

<table>
<thead>
<tr>
<th>Measures</th>
<th>Increase in % of population meeting CMO guidelines</th>
<th>Improved subjective wellbeing</th>
<th>Levels of perceived self-efficacy</th>
<th>Levels of social trust</th>
<th>Gross value added by sport sector</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decrease in % of population inactive</td>
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</tbody>
</table>

### Staffordshire Moorlands measures

- **Improved health**
- **Quality parks and open spaces and clean streets**
- **Sustainable towns and rural communities**
- **High level of resident and customer satisfaction**
- **Council services provide value for money**
- **Increased economic growth**
- **Improved community safety**

### Staffordshire Moorlands Outputs

**Vision:** All our communities are active and healthy

**Priority audiences:** Women & girls, People with limiting illness or disability, Children & young people, People aged 55 years and above

**Priority areas:** Leek (North), Biddulph (West), Cheadle, Forsbrook, Cellarhead & Endon

### KPis

- **KPI 1:** Increase in % of population taking part in sport and physical activity at least twice in the last month
- **KPI 2:** Decrease in % of people physically inactive
- **KPI 4:** Increase in the % of children achieving physical literacy standards
- **KPI 6:** Increase in the % of young people (11-18) with a positive attitude towards sport and being active
- **KPI 10:** % of publicly owned facilities with under-utilised capacity
- **KPI 11:** Increase in the % of adults utilising outdoor space for exercise/health reasons
- **KPI 13:** Increase in the number of people volunteering in sport at least twice in the last year
- **KPI 14:** The demographics of volunteers in sport to become more representative of society as a whole
- **KPI 15:** Employment in the sport sector
How will we achieve the vision and KPIs?

The approach in the Staffordshire Moorlands will be based on the following overarching principles:

1. **Insight Led, Evidence Based**

In order to make the biggest difference to active lives in Staffordshire Moorlands, we will work to understand local trends through data analysis and local profiling. This will enable us to prioritise. This has already started, as part of the work to produce this strategy. We will continue to undertake research and further engagement locally, into the physical activity behaviour, barriers and enablers of priority audiences with a particular need around young and older people and the communities in the priority places.

We will draw on international and national evidence about what works best to help people to live active lives. The Global Alliance on Physical Activity identified interventions that work. There is a vast array of research, evidence and insight about system change and what works to support priority groups and communities. We will use this evidence to guide us. We will also share and use the learning in a meaningful way with those who are supporting people to live active lives in Staffordshire Moorlands.

| 1. **Whole school programmes** |
| 2. **Transport policies and systems** that prioritise walking, cycling and public transport |
| 3. **Urban design regulations and infrastructure** that provide for equitable and safe access for recreational physical activity, and recreational and transport related walking and cycling across the life course. |
| 4. Physical activity and non-communicable disease prevention **integrated into primary health care systems**. |
| 5. **Public education** including mass media to raise awareness and change social norms on activity. |
| 6. **Community wide programmes** involving multiple settings and sectors and that mobilise and integrate community engagement and resources. |
| 7. **Sport systems and programmes** that promote ‘sport for all’ and encourage participation across the life span. |

We will develop a deeper understanding of people and communities, which differ greatly across the Staffordshire Moorlands. This will involve listening to people from our target groups and priority communities to understand their lives, fears, barriers, before we can work with them to find and develop the approaches and support that will help. It will also help us to identify those partners and groups who will have the most impact on providing appropriate sport and physical activity opportunities.

By proactively bringing together data from sport, physical activity, health and other non-traditional sources, we will create and share insight to help inform the design of provision and investment decisions.
2. Values Driven

Our work will be most successful if those leading, supporting, coaching, volunteering, teaching and enabling active lives, are working to a shared set of values. These will need to be developed as the work begins.

3. A Place Based Approach

i) Addressing inequalities and establishing a resilient habit – across Staffordshire Moorlands.
We will work across the Staffordshire Moorlands with focussed effort on the low participant groups, the most inactive and those who would benefit most from engagement with physical activity.

ii) Bringing together focussed effort and resources into our priority communities:
   a. Leek (North)
   b. Biddulph (West)
   c. Cheadle
   d. Forsbrook
   e. Cellarhead
   f. Endon

In these communities, we will seek to:

- Establish joint service planning and pooling of resources.
- Position physical activity as part of a wider health and wellbeing approach.
- Fully engage residents so that they are central to the planning and delivery of services in their community.
- Build on the assets already available in these communities rather than creating something new where it is not needed.
- Growing the capacity of people within communities to deliver lasting benefits.
4. A People Centred, Behaviour Change Approach

We will take a people centred approach. Our paid and voluntary workforces across Staffordshire Moorlands will seek to better understand people from a diverse range of backgrounds and life circumstances. We will seek to understand the challenges and barriers they face, and put things in place to support them on a journey towards an active life. This approach will focus our efforts on those who tend not to take part. It challenges us to engage those who are just beginning to contemplate activity; working out how to support them in removing barriers to change. In order to achieve this we will identify the personal and social factors at play, as well as factors in the wider physical and technological environment of Staffordshire Moorlands.

5. Community led development

In order to deliver this strategy, the energy, enthusiasm and commitment of local people needs to be developed and supported. This is particularly needed in places where volunteering, local leadership and community capacity isn’t as strong. People coming together to make things happen in their community, is the most sustainable way of leading change.

6. Working with the whole system

In the past, we have worked primarily through the leisure, sport and recreation sector to increase participation in sport, and improve activity levels. We have tended to focus our attention on the supply of activities, and programmes. This approach hasn’t brought about significant population level changes in physical activity behaviour. In future, we will seek engagement from a wider range of people, companies and institutions in the public, private and voluntary sectors to help tackle the issue of inactivity in Staffordshire Moorlands.

Our conversations will extend to transport policy and urban design, whole school approaches with a whole system approach through education, primary health care and within our communities. This will be a challenge, with investment required in the ability and capacity of our existing workforces and extended advocacy, reach and influence into other sectors.
7. **Optimum impact from investment.**

Taking a whole system approach, we seek to make the most of existing investments made by a range of different partner organisations and services. Investing together will help to bring greater results, during a time when organisational budgets need to be made to go further.

Similarly, where appropriate, an approach that brings partners together to secure new investment into the Staffordshire Moorlands in a co-ordinated and collaborative manner, rather than partners competing, will be necessary if we are to achieve our vision.
The role of Staffordshire Moorlands District Council

The role of local authorities has changed considerably over recent years and will continue to do so throughout the period of this strategy. The role of Staffordshire Moorlands District Council in helping to deliver this strategy includes the following:

- Establishing a ‘Towards an Active Staffordshire Moorlands’ Steering Group.
- Leading and supporting a collaborative approach, with skilled partners in all sectors.
- Investing in and supporting the growth of social capital within communities.
- Supporting the development of a place based approach, where people in communities take the lead and are supported to bring about positive change locally.
- Reducing the net cost of Leisure Centre operations and increase the focus on inactive and priority groups in their communities. During the life of this strategy the contract for the provision of our Leisure centres will be renewed. We will use this opportunity with partners to undertake a transformative review of leisure provision, examine opportunities to reinvest into addressing the needs of our priority population groups and places.
- Encourage a widening the services made through leisure facilities and existing providers.
- Aligning future facilities provision to making a stronger contribution to the provision of physical activity opportunities to priority audiences as well as their core market.
- Using data and insight more effectively to inform the design and programming of facility based activities for all user groups.
- Building the capacity of local clubs, community organisations, social enterprises and community interest companies to support the delivery of the strategy.
- Maximising the local voluntary sector as a resource to support increased and a wider variety of sport and physical opportunities for local communities.
- Developing a larger base of volunteers, coaches and officials in the local sports club network.
- Widening the network of contributors to Towards an active Staffordshire Moorlands, engaging a wider range of appropriate partners to reach priority groups, people and communities, such as disability charities, Age UK, Sheltered Housing, women’s groups, community associations and youth organisations. Working with them to understand the role and contribution they can make to achieve the vision.
- Developing and maintaining a cross sector business case for sport and physical provision that demonstrates wider social, health and economic benefits.
- Making the most of green and open spaces. We will make better use of our parks, open spaces and the outstanding natural environment in meeting the needs of the priority audiences and places.
- We will take a lead on raising awareness of the benefits of physical activity, the opportunities to be active, and the support available to do this through a targeted
marketing and communications strategy. This will enable us to effectively reach, inspire, motivate, inform and support priority audiences.

- Building greater awareness of the benefits of physical activity across services and partners to bring more understanding of the contribution it can play to the achievement of other outcomes.
- We will develop a platform for enhanced networking and communication opportunities between clubs and the wider sport and physical activity environment.

**Framework for delivery and leadership**

Towards an active Staffordshire Moorlands is produced by the District Council in consultation with partners but it is owned by the collective. Responsibility for shaping the strategy, delivering its objectives and monitoring its impact will rest with a steering group made up of the council and partners. The steering group members include:

- Education (Head teachers)
- Public Health (Senior Managers)
- CCG Representatives
- Community Safety Partnership Managers
- NGBs / Sports clubs
- Community Regeneration

*Figure 8: The leadership framework for the delivery of the strategy*