

STAFFORDSHIRE MOORLANDS DISTRICT COUNCIL

Report to the Communities Overview and Scrutiny Panel

5th December 2016

TITLE:	Community Safety Update
PORTFOLIO HOLDER:	Cllr Mike Bowen - Portfolio Holder for Communities
CONTACT OFFICER:	Executive Director (People) and Monitoring Officer
WARDS INVOLVED:	All

Appendices Attached

Appendix A Summary of Activity 2015/16

Appendix B Partnership Plan 2016/17

1. Introduction

- 1.1 Every district or borough in the country must have a partnership that meets to look at crime and disorder issues. We call our partnership the Moorlands Together Safer and Stronger Communities Partnership. The partnership is chaired by the Council's Portfolio Holder for Communities.
- 1.2 The partnership includes organisations such as Staffordshire Moorlands District Council, Staffordshire County Council, Staffordshire Police, Your Moorlands, and Staffordshire Fire and Rescue Service.
- 1.3 Other organisations that we work with include community groups, residents' associations, schools and colleges and organisations such as Arch (domestic abuse), Connected Communities (child sexual exploitation), CGL (formerly CRI – young people's substance misuse) and Sporting Communities.
- 1.4 Legislation requires the partnership to work together to tackle:
 - Crime and disorder;
 - Antisocial behaviour;

- Behaviour that spoils the local environment;
- Misusing drugs and alcohol; and
- Adult and youth reoffending.

1.5 Each year, the partnership is required to produce a community safety strategic assessment and uses this to develop a number of priorities for the district. The assessment is produced by the County Council's Insight Team on behalf of the partnership.

1.6 Staffordshire's Police and Crime Commissioner provides £65,000 to support the delivery of activities against each of these priorities. In addition, individual agencies also commit their own finances, workers and resources to support delivery of partnership activity.

2 Priorities 2015/16

2.1 The partnership agreed to focus on five main priorities in 2015/16:

1. Reducing re-offending by addressing the needs of offenders and the local Building Resilient Families and Communities cohort.
2. Providing support for victims of domestic abuse and sexual abuse, and reducing re-victimisation.
3. Reducing crime and the fear of crime amongst more vulnerable people within the district by focusing on those that have a higher level of risk, those with higher levels of concern about crime, and those living in higher crime locations.
4. Reducing anti-social behaviour in the district through the delivery of both diversionary activity and enforcement action
5. Prevent people being drawn into terrorism.

2.2 Appendix A provides a summary of the activity that was undertaken by the partnership to achieve its priorities.

3. Priorities 2016/17

3.1 The priorities that were agreed by the partnership for 2016/17 are as follows:

1. Adults at Risk
2. Safeguarding Children
3. Anti-social Behaviour
4. Substance Misuse

3.2 Appendix B provides a copy of the agreed partnership plan for 2016/17.

4. SPACE

4.1 The Community Safety Partnership also oversees the delivery of the Police and Commissioner's SPACE scheme in the district. The SPACE scheme was reintroduced in 2015 and aims to provide activities for 11-17 year-olds during

the summer school holiday period. During the summer 2016, the following activities were provided in the district:

A1 Training Solutions Targeted provision	One day sessions (Military Challenge or First Aid days) focussing on team skills, personal skills, behaviour and discipline.	Three Military Challenge Courses and 3 First Aid Days with 25 participants per session
Moor Sport (Sporting Communities) Targeted & Universal provision	Detached team offering a range of activities in hot spot locations.	Leek, Biddulph and Cheadle each location will be covered 3 times a week
Biddulph Youth & Community Zone Universal provision	Sport, craft and other leisure activities	Various times in Biddulph
Leek Town Football Club Universal provision	Street Soccer project targeting young people on local recreation grounds	Sessions provided in Brown Edge/Endon, Leek, Blythe Bridge, Biddulph and Cheadle
Leek Rugby Club Universal provision	Sporting activities to divert young people away from anti social behaviour as well as enhance their health and well being	Sessions delivered in Leek Monday to Friday for appropriate year groups aimed at boys & girls

5 Reactive Response to Incidents

- 5.1 In addition to developing and delivering the partnership plan, the Community Safety Partnership also work together to respond to community safety issues that arise during the year. These are primarily incidents of anti-social behaviour.
- 5.2 One of the key tools that is used by the partnership is Community Protection Notices. These were introduced by the Anti-Social Behaviour, Crime and Policing Act 2014 and are intended to deal with particular, ongoing problems or nuisances, which negatively affect the community's quality of life by targeting those responsible.

- 5.3 A CPN can be issued by the District Council if it is satisfied on reasonable grounds that the conduct of the individual, business or organisation:
- is having a detrimental effect on the quality of life of those in the locality;
 - is persistent or continuing in nature; and
 - is unreasonable.
- 5.4 A CPN can be issued against any person aged 16 or over or a body, including a business. It can include any or all of the following:
- A requirement to stop doing specified things;
 - A requirement to do specified things;
 - A requirement to take reasonable steps to achieve specified results
- 5.5 Failure to comply with a CPN is an offence. A person guilty of an offence is liable on summary conviction to a fine not exceeding level 4 on the standard scale in the case of an individual or £20,000 for businesses.
- 5.6 The District Council administers the CPN system on behalf of the partnership. Over 70 CPN warning letters have been issued since October 2015 for community safety issues. In the majority of cases, the warning letter has been effective and has resolved the situation. However, on 17 occasions the behaviour continued and, therefore, the Authority proceeded to issue a Community Protection Notice. The Authority has prosecuted one person to date for a breach of notice. The offender was found guilty by South Cheshire Magistrates' Court and fined £1,100 as well as being ordered to pay £2,018.95 costs and a £110 victim surcharge. Magistrates also granted a five-year Criminal Behaviour Order (see below) against the defendant.
- 5.7 The local authority also has the power to apply to the County Court for an civil injunction to stop or prevent individuals engaging in anti-social behaviour¹. The Council has used this power once since it was made available through the Anti-Social Behaviour, Crime and Policing Act 2014 and successfully applied for an injunction in February 2016 to restrict the activities of an individual who had been behaving in an anti-social manner in Leek and Biddulph. The Order lasts for two years.
- 5.8 The authority can also apply to the Court for a Criminal Behaviour Order (CBO) after an offender has been prosecuted for committing a criminal behaviour. A CBO can prohibit individuals from carrying out certain activities and include positive requirements to address their behaviour. As noted above, the District Council successfully applied for a CBO after prosecuting an individual for a breach of a Community Protection Notice. In addition, the Council has supported the police to prepare four case files for applications for CBOs related to offences being investigated by the police.
- 5.9 The power to make a Public Spaces Protection Order (PSPO) was also given to District Councils by the Anti-Social Behaviour, Crime and Policing Act

¹ This power replaces the Anti-Social Behaviour Order (ASBO).

2014. They are intended to deal with nuisance or problems in an area that cause harm to the quality of life of the local community. The PSPO can prohibit people from doing certain things in an area, requires specified things to be done by persons carrying on specified activities in an area, or do both of those things. The District Council are currently carrying out consultation on introducing a PSPO for Leek Bus Station on behalf of community safety partners.

6. Domestic Homicide Reviews

6.1 Under section 9(3) of the Domestic Violence, Crime and Victims Act (2004), the local community safety partnership must carry out a review of the circumstances in which the death of a person aged 16 or over has, or appears to have, resulted from violence, abuse or neglect by—

- a) a person to whom the person was related or with whom he/she was or had been in an intimate personal relationship, or .
- b) a member of the same household as the person.

6.2 The Community Safety Partnership has carried out two reviews under this duty.

6.3 The first review was published in October 2014 after first being submitted to the Home Office for quality control and approval.

6.4 In the second case, the review revealed that the incident in question did not meet the statutory definition of a domestic violence homicide. Following submissions to the Home Office, a multi-agency learning review was conducted. The key difference between a learning review and full domestic homicide review is that there is a requirement to publish the findings of the latter whilst the lessons of the former are shared with relevant partners but the document is not made public. The multi-agency learning review was signed-off by the Chair of the Community Safety Partnership in November 2016.

Appendix A

Summary of Actions 2015/16

<p>Work Club</p>	<p>The Work Clubs in Leek, Cheadle and Biddulph provide support to individuals referred from the Building Resilient Families and Communities (BRFC) Programme and the Integrated Offender Management (IOM) Scheme.</p> <p>The project aims to:</p> <ul style="list-style-type: none"> • train and up-skill individuals and hopefully finding them successful employment resulting in reductions in re-offending and anti-social behaviour • develop personal skills, confidence, and encourage independence. • ensure integrated delivery of services • Impact positively on the district's benefit/ unemployment statistics 	<p>152 (3 clubs x 50 weeks) Work Club sessions were delivered.</p> <p>242 individuals were supported and 151 individuals have accessed the service for the first time.</p> <p>136 people referred to and supported into training opportunities.</p> <p>53 individuals referred to gain experience through volunteering.</p> <p>71 people reported that they have gained employment post attendance at the work clubs. This included employment for two IOM Clients and three people referred from probation.</p> <p>10 women from the domestic violence refuge attended the work clubs and 3 sessions were held at the refuge.</p>
<p>Police Link Worker</p>	<p>The partnership contracted ARCH to provide a domestic violence worker to carry out joint welfare visits with police officers following reports or incidents of domestic violence.</p> <p>The project aimed to:</p> <ul style="list-style-type: none"> • Reduce repeat incidents of domestic violence by increasing the safety of victims and their children through improving access to available support and advice • Increase confidence in the Police through a multi-agency approach that encourages victims to report incidents of domestic violence and holds perpetrators to account • Improve the experience of the criminal justice system for vulnerable victims of domestic violence and their children through the presence of a specialist worker at welfare visits 	<p>231 referrals were made through to the Police Link Worker. A total of 81 joint visits were made and 7 lone visits by the Police Link Worker. A total of 174 victims were successfully contacted by telephone.</p> <p>113 referrals were made to ARCH services including: refuge, floating support, IDVA (Independent Domestic Violence Advisor), Male IDVA, Freedom Programme. Referrals to other agencies include Mind counselling service, housing, FARS, social care, Rethink, One Recovery.</p> <p>178 information packs were sent out/handed out (some did not receive a pack, this was because they were living with the perpetrator and sending a pack may potentially have compromised their safety).</p>

Domestic Violence and Abuse awareness raising activity	Awareness campaign, publicity and promotional activity.	Promotional stickers on toilet doors in key locations and distribution in material to raise awareness of local domestic abuse support services.
Multi-agency events	Various community engagement events to hand out crime reduction material (prevention) and help reduce the fear of crime. Includes Young Drivers events and support of CAB's Think Jessica Campaign (raising awareness of scam mail).	Various multi-agency activities were organised across the district to reduce the fear of crime and crime through the distribution of information and crime prevention material. Crime prevention material included number plate screws, purse bells, purse cables and signage. We will also be working in partnership with the Road Safety Team, Police and Fire Service on Young Drivers events.
Nuisance driving - Swainsley Tunnel	This was a hot spot area for ASB over a number of years due to speeding vehicles in the tunnel causing noise nuisance and a danger to other users of the tunnel.	The partnership contributed to road calming measures to help reduce the problems.
“Keeping Safe”- Raising Awareness of Child Sexual Exploitation SafetyNet	Staffordshire Safety Net CIC provides young people with the knowledge and skills to disrupt sexually exploitative and grooming or predatory behaviours and to recognise when they may be placed in harmful situations and before abuse has a chance to take place.	<p>7 community awareness raising events were delivered across the district and age appropriate resources were distributed at these events.</p> <p>6 sessions were delivered focussing on sexual violence and misogyny in rap lyrics and music, and looking at the therapeutic use of expressing oneself through words, lyrics, rapping and speech.</p> <p>A meeting was held with Biddulph Young Advisors Forum to champion the issue of CSE and keeping safe.</p> <p>Introduced the Say Something, See Something campaign, targeting the night-time economy-raising their awareness of recognising signs of CSE and speaking about their legal obligation as a business to react and respond around Biddulph and Cheadle.</p>

		<p>Met with staff members from 5 care homes to address some concerns around risky behaviour and online safety. Safety Net received referrals for 1-1 intensive support following the meetings.</p> <p>Since September 2015, the detached team, who go out on a weekly basis, made contact with 748 young people, 383 females and 365 males.</p>
<p>MoorSport Diversionary Activity</p> <p>Sporting Communities</p>	<p>Sporting Communities was commissioned to work directly in areas affected by anti-social behaviour and to use sport to reduce levels of ASB, promote better physical outcomes, and increase levels of wellbeing and community belonging.</p>	<p>133 sessions were delivered in Cheadle, Blythe Bridge, Biddulph and Leek with 167 participants. 12 volunteers engaged with the project.</p> <p>Assessments carried out with participants showed an increase in the amount of physical activity undertaken, overall sense of health and emotional wellbeing, and increased resilience towards the use of drugs and alcohol.</p>
<p>Street Soccer</p> <p>Leek Town Football Club</p>	<p>Leek Town Football Club were commissioned to provide a Street Soccer programme across five hot spot locations for anti-social behaviour during the school summer term.</p>	<p>Over 142 participants (boys and girls) were engaged over the activity period. With over 30 people attending each session. Local Police Community Support Officers (PCSOs) also attended the sessions thus breaking down some of the barriers.</p> <p>Positive feedback was received from both young people and parents.</p>
<p>Supporting Partnership Work</p>	<p>Costs associated with ASB injunctions, land searches in connection with antisocial behaviour issues, repairs to redeployable ASB CCTV cameras, signage, strategic assessment.</p>	<p>The redeployable CCTV cameras act as a deterrent and in many cases once the camera has been installed no further action is required. The cameras were deployed at 23 locations during the course of the year.</p> <p>Preparing a strategic assessment is a statutory requirement and was used by the partnership to help decide on its priorities.</p>
<p>Mediation</p>	<p>Fees for contracting an external mediator to assist in neighbourhood disputes</p>	<p>Mediation case 1 – this was a long standing neighbour dispute between 3 farmers. All parties had reported incidents to the police, local authority and environment agency over the last 15 years. Since the conclusion of the mediation process there has</p>

		<p>been no further calls for service from either of the 3 parties, hence reducing officer and partner agencies' time spent dealing with these issues.</p> <p>Mediation case 2 – this was a long standing neighbour dispute where one party runs a business and lives on site and the other party resides opposite. The incidents reported have ranged from harassment/public order/violence. Both parties engaged with the mediation service. No further issues have been reported since mediation started.</p> <p>Mediation case 3 – A long standing neighbour dispute involving 3 households. The initial concern related to boundary issues which escalated to criminal offence(s). No further issues have been reported since mediation process commenced.</p>
Multi-Agency Training	Multi-agency on implementing the tools within the Anti-Social Behaviour, Crime and Policing Act 2014	<p>Over 60 staff members from various partner agencies attended the training.</p> <p>Over 70 warning letters have been issued and 17 Community Protection Notices (CPN). There has been one successful prosecution for breach of a CPN.</p> <p>Further information is provided in Section 4.</p>
Sanctuary Scheme	Sanctuary Scheme is to improve the safety of victims of domestic abuse and allow them to continue to live safely and confidently in their own homes	Since 2009, 70 households (including 7 in 2015) have received Sanctuary adaptations to help them to remain safely in their accommodation. Adaptations have included the installation of door chains, replacement window/door locks, viewer, security lighting and repair to security lighting.
Safe & Sound	Reduce victimisation by offering additional security to those affected by crime or live in fear of crime	30 properties have benefited from this service making them more secure and less vulnerable.
Noise monitoring	Equipment to support noise monitoring in domestic properties subjected to anti-social behaviour and noise.	Noise nuisance frequently forms parts of complaints about neighbourhood nuisance. This has allowed the Partnership to respond more quickly to such complaints.

Safeguarding	Safeguarding Training and information for taxi drivers on CSE and Human Trafficking	The Council has trained 80 taxi drivers in the district and handed out a booklet and quick reference cards covering both CSE and human trafficking.
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Partnership Plan 2016 to 2017

The Moorlands Together Safer and Stronger Communities Partnership is made up of a number of organisations that work together to make our district safer.

These organisations include Staffordshire Moorlands District Council, Staffordshire County Council, Staffordshire Police, Your Moorlands Housing Group, Staffordshire Housing Group, probation service provider organisations, Staffordshire Fire and Rescue Service and local Clinical Commissioning Group. Funding to support partnership activity is provided by the Police and Crime Commissioner for Staffordshire and by individual agencies through their mainstream budgets.

Each year, the partnership commissions a community safety profile and uses this to develop a number of priorities for the district.

From the Community Safety profile the Moorlands Together Safer and Stronger Communities Strategy Group agreed to focus on four main priorities in 2016/17. Nonetheless, there is an understanding that mental health and substance misuse can be an overarching factor within the following priorities:

- **Adults at Risk**
- **Safeguarding Children**
- **Anti-social Behaviour**
- **Substance Misuse**

1. Adults at risk

Priority Areas:

- Domestic and Sexual Abuse
- Work Clubs
- Fraud, Cyber Crime and Scam awareness
- Modern Day Slavery
- Safeguarding
- Prevent

	Aims	Activity	Lead	Performance Measures	Assumptions and Key Risks
1.1	To support victims of domestic abuse, to keep them safe and increase uptake of support services	<p>Provide a part-time outreach worker to accompany neighbourhood police officers on first visit to abuse victims:</p> <ul style="list-style-type: none"> • Assist in development of safety plans • Encourage victims to access support services <p>Provide support for survivors of domestic abuse to gain employment</p>	ARCH Police	<p>Number of victims visited</p> <p>Number of safety plans produced</p> <p>Number of victims accessing additional services following visit</p>	ARCH able to recruit suitable worker
1.2	Support the Staffordshire Moorlands Work Club to provide places for members of the IOM and BRFC cohorts	The weekly sessions, held in Leek, Cheadle and Biddulph, support people through job searching techniques creating and enhancing their CVs, interview techniques and accessing volunteering opportunities and training courses to enhance an individual's skill set.	Vicki Ellis Support Staffordshire Your Moorlands Housing	<p>Numbers accessing service per cohort (IOM, BRFS, Domestic Abuse)</p> <p>Number of individuals per cohort moving off out of work benefits and into continuous employment</p>	The additional funding to continue the Work Club, on top of that provided by the CSP, has been found from another source
1.3	To increase awareness of domestic abuse services and encourage reporting	<ul style="list-style-type: none"> • Euro Cup • White Ribbon • Promotional activity • Conference to promote service for victims 	CSP ARCH Police	<p>Number of people engaged with</p> <p>Number of domestic violence packs distributed</p>	
1.4	To improve the safety of victims of domestic abuse or those who have been victims of crime and allow them to continue to live confidently and safely in their	<p>Target hardening</p> <ul style="list-style-type: none"> • Sanctuary Scheme • Safe & Sound 	Your Moorlands	<p>Number of properties target hardened</p> <p>Number of repeat victims</p>	Vulnerable people are identified and details forwarded to Your Moorlands using the appropriate method of referral

	own homes				
1.5	Raise awareness of potential threats that target the vulnerable within our communities.	<ul style="list-style-type: none"> • Fraud and Scam Awareness event 	CSP	Number of events Number of attendees	Check for duplication and support services already working to reduce SCAMS and Fraud
1.6	Event aimed at frontline staff to make them aware of what modern slavery looks like and who can be affected and where to report.	<ul style="list-style-type: none"> • Modern Day Slavery Event • Link to 1.6 	CSP	Number of events Number of attendees Feedback forms	Guest speakers willing to attend and frontline staff given the capacity to attend the meeting
1.7	Raise awareness to frontline staff or those licensed by the local authority on Safeguarding issues.	<ul style="list-style-type: none"> • Safeguarding Master Class & responding to disclosures of child sexual abuse • Safeguarding Training to those responsible for transporting people • Building resilience so the Local Authority can offer Safeguarding training 	CSP Regulatory Services		Frontline staff given the capacity to attend the meeting Training will become part of the licensing policy Train the trainer will be allowed to build resilience within LA
1.8	Prevent individuals from being drawn into extremism	Support the delivery of WRAP (Workshop Raising Awareness of Prevent)	David Smith/ Vicki Ellis – CSP	Number of frontline staff trained	Demand outweighing officer time and other commitments

2. Safeguarding Children

Priority Areas:

- Bullying, Cyber Crime & CSE
- Hate Crime, Prevent

	Aims	Activity	Lead	Performance Measures	Assumptions and Key Risks
2.1	To reduce incidents of bullying in schools and raise awareness of CSE	<ul style="list-style-type: none"> • Theatre Education workshops • Loudmouth • Chelsea's Choice 	CSP	Number of schools Number of pupils	Schools willing to take part and agreeing to host the performances
2.2	To reduce the risks of Child Sexual Exploitation	<ul style="list-style-type: none"> • Detached work • Awareness raising in children's homes • Safeguarding training link with point 1.6 	SafetyNet CSP Reg Services	Number of young People engaged Number of target locations Number of people trained	Organisation within the area willing to deliver specific training and detached work Organisation able to deliver specific training at appropriate times within costs
2.3	To raise awareness of Hate Crime and Prevent individuals from being drawn into extremism	Theatre Education workshops <ul style="list-style-type: none"> • Zebra Red 	David Smith/ Vicki Ellis – CSP	Number of schools Number of pupils	Schools willing to take part and agreeing to host sessions Organisation able to deliver specific training at appropriate times within costs

3. Anti-social behaviour

Priority Areas:

- Diversionary
- Enforcement
- Mediation
- Multi-agency action days
- Training (problem-solving)

	Aims	Activity	Lead	Performance Measures	Assumptions and Key Risks
3.1	Reduce number of calls to police about ASB caused by young people in hot spot areas	Targeted outreach programme in hot spot areas at key times	Sporting Communities	Number of young people attending sessions Reduction in ASB	ASB problems are caused by the young people and the individuals causing the ASB are targeted to take part in the positive activities
3.2	Take action against those persistently engaging in ASB	External legal support to apply for Anti-Social Behaviour Injunctions/ Community Protection Notices- legal action	SMDC – ASB Officer	Number of Injunctions applied for Successful applications Number of breached Community Protection Notices	Courts will not grant injunctions/orders Legal costs could escalate if cases are particularly complex
3.3	Reduce levels of neighbourhood nuisance	<ul style="list-style-type: none"> • Commissioning independent mediation service on a case-by-case basis • Deploy ASB cameras to offer support to victims of ASB 	SMDC – ASB Officer Police	Number of cases referred to external mediation. Time saved dealing with incidents prior to mediation Number of times camera deployed Reduction in nuisance due to camera deployment	Cases are suitable for mediation
3.4	To improve feelings of safety through multi-agency events and the sharing of updated information on the work of the Partnership.	Multi agency events ASB Booklets	CSP	Number of CCRs completed Number of crime prevention items distributed Number of booklets distributed	Target areas can be identified and other Partner agencies will support delivery.
3.5	Increase Partnership working and encourage a multi-agency problem solving approach to deal with issues	Master class - External training to frontline staff	CSP	Number of frontline staff trained	Finding suitable training package. Targeting the right people to participate
3.6	Reduce ASB during school summer holidays	Deliver SPACE	CSP	Reduction in ASB Number of attendees at sessions	Funding suitable suppliers to deliver services fit for purpose and have the desired outcomes Resource time planning SPACE delivery

4. Substance Misuse

Priority Areas:

- Legal highs
- Town centre violence

	Aims	Activity	Lead	Performance Measures	Assumptions and Key Risks
4.1	Raise awareness of frontline staff on the laws and effects of Legal Highs on individuals	Master class - External training to frontline staff	CSP	Number of frontline staff trained	Finding suitable training package, guest speakers and venue. Targeting the right people to participate